PATRICIA L. NAGLER BYRON J. GROSS Legal Aid Foundation of Los Angeles 1636 West Eighth Street, Suite 313 Los Angeles, California 90017 213/389-3581 MARIE BOCKWINKEL SANDRA PETTIT Legal Aid Foundation of Los Angeles 1550 West Eighth Street o. Los Angeles, California 90017 213/487-3320 YOLANDA VERA Legal Aid Foundation of Los Angeles 8601 S. Broadway Los Angeles, California 90003 213/971-4102 10 (Counsel continued on following page) 11 IN THE SUPERIOR COURT FOR THE STATE OF CALIFORNIA 12 13 COUNTY OF LOS ANGELES 14 TIMOTHY J., by his Guardian Ad Case No. CA001128 15 | Litem Cheryl J.; TEQUILA L., by FIRST AMENDED CLASS ACTION her Guardian Ad Litem Donna COMPLAINT FOR DECLARATORY Groman, and ANDREA U., by her 16| AND INJUNCTIVE RELIEF; Guardian Ad Litem Kimberly K., PETITION FOR WRIT OF 17 MANDATE Plaintiffs and Petitioners, 18 vs. 19 ROBERT CHAFFEE, Director, Los Angeles County Department of Children's Services, in his official capacity, THE BOARD OF SUPERVISORS OF LOS ANGELES, and the individual members thereof, LINDA MCMAHON, Director,) California Department of Social Services, in her official 24 capacity and the CALIFORNIA DEPARTMENT OF SOCIAL SERVICES 25 Defendants and Respondents. 26

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PRELIMINARY STATEMENT

2 1. Thousands of children in Los Angeles County have 3 suffered or are at risk of suffering abuse, neglect or 4 exploitation. State law requires that these children be provided with Child Welfare Services, pursuant to Welfare and 5 6 Institutions Code §16500, et seq. These services include 7 preventative services to ensure the child's safety in the home, and foster care if the child cannot remain at home. 9 Angeles County, the Board of Supervisors has invested the 10 Department of Children's Services ("County Department") with 11 responsibility for providing these services to abused or 12 neglected children, or those at risk.

- 2. The State Department of Social Services (DSS) supervises the provision of child welfare services by individual counties and adopts regulations which govern the counties' Child Welfare Services Programs. The DSS has a duty to secure county compliance with the Child Welfare Services Act, Welf. and Inst. Code Section 16500 et seq., and DSS regulations.
- 3. State regulations require that a county social worker have regular face-to-face visits with children and their parents at minimum specified intervals. If children are in foster care the social worker must have regular contact with foster parents. These minimum visitation requirements are necessary to monitor the child's emotional and physical condition and assess the types of services which should be provided to achieve the purposes of the Child Welfare Services program set forth in state law and, where possible, to achieve family reunification.
  - 4. Los Angeles County has failed to meet the minimum

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visitation requirements in state regulations. Children are not visited for months at a time, despite requests for assistance by their parents or evidence of continuing abuse by their parents. Without regular monitoring of a child's physical and emotional condition, his or her needs cannot be assessed and as a result, the child will not receive critically needed services to prevent abuse or treat physical and emotional trauma. Likewise, failure to visit parents inhibits the possibility of parents receiving necessary services to reunify the family and thus, causes children to remain in foster care unnecessarily. Despite Los Angeles County's failure to comply with these minimum visitation requirements, DSS has failed to compel the County's compliance.

5. This action is brought on behalf of all children in Los Angeles County who are denied the regular visitation to which they are entitled under state law between them and their social worker and their parents. By failing to provide these children with regular face-to-face visits from their social workers, Los Angeles County deprives these children of necessary services and fails to protect them from potential abuse. DSS, by failing to secure the County's compliance with these minimum visitation regulations, deprives these children of necessary services and fails to protect them from potential abuse. Plaintiffs seek declaratory and injunctive relief as well as a writ of mandate to enforce these children's rights to regular visitation.

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PARTIES

# Plaintiffs

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- Plaintiff Timothy J. is a two year old child who is in foster care in Rancho Palos Verdes, California. In this action, he is appearing by his guardian ad litem, Cheryl J ...
- Plaintiff Tequila L. is a twelve year old child who is in foster care in Los Angeles, California. In this action, she is appearing by her guardian ad litem, Donna Groman.
- Plaintiff Andrea U. is a 6 year old child who is in 8.. foster care in Los Angeles, California. In this action, she is appearing by her guardian ad litem, Kim K.

#### Defendants

- Defendant Robert Chaffee, Director of the Department of Children's Services, is charged with the responsibility for administering programs mandated by the Child Welfare Services Act in Los Angeles County. Pursuant to a delegation of authority by the Los Angeles Board of Supervisors, Defendant 18 Chaffee promulgates regulations and implements the County's Child Welfare Services Program. Defendant Chaffee is sued in 20 his official capacity.
- Defendant Board of Supervisors of Los Angeles County is the governing body of said County, pursuant to Government Code The Board is charged with the Section 2500, et seq. 24 responsibility of ensuring compliance by the County with the laws of the United States and California and in particular the 26 State Child Welfare Services Act, Welf. and Inst. Code Section 16500 et seq.
  - For purposes of this complaint, Defendants CHAFFEE and

the BOARD OF SUPERVISORS will be referred to as "defendant County" or "County".

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- 12. On November 17, 1988, the Honorable Kurt J. Lewin ordered plaintiffs to join the State of California's Department of Social Services as a necessary party, defendant. Defendant California Department of Social Services ("DSS") is the single state agency authorized to supervise the administration of public social service programs, including the State Child Welfare Services Act, Welf. and Inst. Code Section 16500, et seq., and is responsible for securing compliance with the applicable provisions of law. Welf. and Inst. Code Section 10605.
- 13. Defendant Linda McMahon ("McMahon") is the director of the Department of Social Services, and pursuant to Welf. and Inst. Code Section 10553, is charged with the state-wide administration of laws pertaining to public social services, including the State Child Welfare Services Act, and with the duty to formulate, adopt, amend or repeal regulations and general policies affecting the purposes, responsibilities and jurisdiction of DSS. Defendant McMahon is sued in her official capacity.
- 14. For purposes of this complaint, Defendants DSS and McMAHON will be referred to as "defendant DSS" or "DSS".

#### CLASS ACTION

15. Plaintiffs bring this action on their own behalf and on behalf of all others similarly situated in the County of Los Angeles. Plaintiffs seek to represent a class consisting of children for whose placement and care defendant County

department is or will be responsible and who have a right to:

- a) regular face-to-face visits with their social workers under state regulations implementing the Child Welfare Services program, and/or
- b) regular face-to-face visits between their social workers and their parents under state regulations implementing the Child Welfare Services program, and/or
- c) regular contacts between their social workers and their foster parents under state regulations implementing the Child Welfare Services program, if they are living in an out-of-home placement.
- 16. This is a proper class action under Code of Civil Procedure Section 382. The class is definite and ascertainable and is so numerous that the joinder of all its members is not practical. Currently, there are over 29,000 children under the jurisdiction of the Court in Los Angeles County. Roughly 20,000 of these children are in foster care. There are substantial questions of law and fact common to the plaintiffs and members of the class. The claims of plaintiffs are typical and substantially identical to the class as a whole, and they will fairly and adequately represent the interests of the class.
- 17. Defendants and each of them have acted on grounds generally applicable to the class by failing to ensure that every child has a social worker who complies with state regulations by having at least the minimum number of face to face visits with both the child and parent and, if the child is in out-of-home care, having the minimum number of contacts with the foster parent.

FACTUAL ALLEGATIONS

# Statutory Scheme

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- 18. Pursuant to Welf. & Inst. Code §16501, child welfare services are public social services directed toward accomplishment of the following purposes:
  - a) protecting and promoting the welfare of all children;
- b) preventing or remedying or assisting in the solution of problems which may result in the neglect, abuse, exploitation or delinquency of children;
- preventing the unnecessary separation of children from their families by identifying family problems, assisting families in resolving their problems, and preventing breakup of the family where the prevention of child removal is desirable and possible;
- d) restoring to their families children who have been removed, by the provision of services to the child and the families;
- identifying children to be placed in suitable adoptive homes, in cases where restoration to the biological family is not possible or appropriate; and
- assuring adequate care of children away from their f) 22 | homes, in cases where the child cannot be returned home or cannot be placed for adoption.
- 19. To achieve these purposes, the Child Welfare Services 25 statute requires the establishment of an Emergency Response 26 | Program (§ 16501.), a Family Maintenance Program (§ 16501.1), a Family Reunification Program (§ 16501.2) and a Permanent 28 Placement Program (§ 16501.3).

The State Department of Social Services ("DSS") has 20. adopted regulations implementing the Child Welfare Services Program. DSS Manual of Policies and Procedures §§ 30-100 to 30-499. These regulations establish mandatory case management standards for each of the four Child Welfare Services programs. The case management standards require the social worker assigned to a child's case to monitor the child's physical and emotional condition. DSS Manual §§ 30-162.13, 30-342.2, 30-442.2. standards require that the social worker provide counseling and other supportive services to child and parent. DSS Manual §§ 30-162.12, 30-162.2, 30-252.12, 30-342.33. The social worker must also assure that the child's various needs are appropriately met. DSS Manual §§ 30-162.2, 30-342.33-36, 30-442.5. To ensure that these goals are met, the case management regulations for each of the four programs mandate that the social worker regularly visit with the child, and the child's parents and that he or she regularly contact the foster parents. DSS Manual §§ 30-162.1, 30-252.11, 30-252.2, 30-342.31, 30-342.51, 30-342.61, 30-442.31, 30-442.6.

#### Emergency Response Program

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- 21. The Emergency Response Program provides immediate inperson response to reports of abuse, neglect or exploitation for
  the purpose of providing initial intake services and crisis
  intervention to maintain the child safely in his or her home or
  to protect the safety of the child. Welf. & Inst. Code §
  16501.1.
- 22. Pursuant to DSS Manual § 30-162.1, for each child receiving emergency response services the social worker must

have face-to-face contact with the child at least once every 7 calendar days unless the case meets certain specified exceptions, in which case visits are required every 15 days. If the case is pending adjudication and the child has been in the program 21 calendar days, face-to-face contact is required once every 15 calendar days.

#### Family Maintenance Program

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- 23. The Family Maintenance Program provides time-limited protective services to prevent or remedy neglect, abuse or exploitation, for the purpose of preventing separation of children from their families. Welf. & Inst. Code §16501.1
- 24. Pursuant to DSS Manual § 30-252.11, for each child receiving family maintenance services, the social worker is required to have face-to-face contact with the child at least once every 15 calendar days during the first 90 calendar days the case is open and thereafter, at least once a month. If during the first 90 days the case is open it meets certain specified exceptions, visits are required at least once a month.
- 25. Pursuant to DSS Manual § 30-252.2 the social worker is required to have face-to-face contact with parents or guardians receiving family maintenance services at least once every 15 calendar days during the first 90 calendar days the case is open and at least once a month thereafter, unless the case meets certain specified exceptions.

#### Family Reunification Program

26. The Family Reunification Program provides time-limited foster care services to prevent or remedy neglect, abuse or exploitation when the child cannot safely remain at home, and

needs temporary foster care while services are provided to reunite the family. Welf. & Inst. Code § 16501.2

- 27. Pursuant to DSS Manual § 30-342.31, the social worker must have face-to-face contact with the child at least monthly unless the case meets certain specified exceptions in which case the worker must have contact at least once every three months.
- 28. Pursuant to DSS Manual § 30-342.51, the social worker must have face-to-face contact with the parent or guardian from whom a child in placement has been removed at least monthly unless the case file documents justification for less frequent contact.
- 29. Pursuant to DSS Manual § 30-342.61, the social worker must have contact with each foster care provider at least monthly.

#### Permanent Placement Program

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- 30. The Permanent Placement Program provides an alternative permanent family structure for children who because of abuse, neglect, or exploitation cannot safely remain at home and who are unlikely to ever return home. Welf. & Inst. Code §16501.3
- 31. Pursuant to DSS Manual 30-442.31, for each child in permanent placement the social worker must have face-to-face contact with the child at least monthly unless the case meets certain specified exceptions in which case the worker must have contact at least once every three or six months depending on which exception applies.
- 32. Pursuant to DSS Manual § 30-442.6, the social worker must have contact with the foster parent caring for children in permanent placement at least monthly.

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- The visitation requirements described in paragraphs 18 through 32 are a necessary component of each child welfare services program and are essential to fulfill the stated purpose of each respective program.
- 34. Pursuant to Welf. & Inst. Code § 16502, a county establishes a child welfare services program and receives funds for the program by creating a plan for services and obtaining certification of the plan by the defendant Department of Social Services (DSS). A county must provide services in accordance with the certified plan and with standards and regulations promulgated by DSS. Id.
- 35. Although Los Angeles County receives funding from the State of California to provide Child Welfare Services, the County has failed to submit and obtain certification of a Child Welfare Services plan.
- Los Angeles County has adopted regulations which incorporate the minimum visitation requirements in the state regulations. Los Angeles County Children Services Handbook ("County Handbook") § 1360 (Emergency Response Program); County Handbook § 2040.2 (Family Maintenance Program); County Handbook § 3030.1 (Family Reunification Program); County Handbook § 23 4015.3 (Permanent Placement Program).
  - 37. Plaintiff is informed and believes and therefore alleges that defendant DSS has found that Los Angeles County has failed to meet the minimum visitation and contact requirements in state regulations. Los Angeles County has not complied with essential elements of the Child Welfare Services program, including the

visitation requirements.

# Harm to Individual Plaintiffs

4 Timothy J.

- 38. On or about March 26, 1987 Plaintiff Timothy J., age 1, was made a dependent of the Orange County Juvenile Court because of suspected child abuse by an unknown perpetrator. Timothy had been admitted to the hospital with physical injuries and trauma as a result of child abuse. The injuries were so severe that Timothy required corrective surgery. After a brief placement with his grandmother, Timothy was returned to the physical custody of his mother. The Court retained jurisdiction over the case and ordered that Family Maintenance services be provided.
- 39. Because the family lived in Los Angeles County, on May 12, 1987, Timothy's case was transferred from the Orange County Juvenile Court to the Los Angeles County Juvenile Court. Although the Court's order remained in effect, the family was not provided with any support services. The social worker assigned to the case in Los Angeles did not have a face to face visit with either Timothy or his mother for over four months, until September, 1987. The County also failed to provide the family any child welfare services. Plaintiff is informed and believes and therefore alleges that the social worker had between 60 and 70 other cases when she was assigned to his case. No further visitation or services were provided until December 2, 1987, when, upon the recommendation of defendant County Department, the Court terminated jurisdiction over the case.
  - 40. On January 26, 1988, Timothy, now age 23 months, his

brother, age 6 and 1/2 and his sister, age 13 were removed from the physical custody of their mother after Timothy was severely beaten with a switch and an extension cord by his mother's boyfriend. Both Timothy and his brother showed signs of chronic abuse. All three children stated that they were afraid of the boyfriend. Currently, Timothy and his siblings remain out of the home while the mother finds another place to live away from her boyfriend and attends parenting classes. Plaintiffs are informed and believe and therefore allege that because the social worker did not visit Timothy and his mother monthly, as required by regulations governing the Family Maintenance Program, appropriate services to prevent the breakup of this family were not provided in a timely fashion.

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- 41. Cheryl J. has had ongoing contact with Timothy since he was removed from her care in January of 1988. Since that time she is aware of only one visit between Timothy and his social worker.
- 42. Timothy was assigned a new social worker in April or May of 1988 however, neither Timothy nor his mother were told who this social worker is. Cheryl J. would like to arrange to have weekend visits with Timothy but because she has not had any contact with her new social worker, she does not know if this is permissible. Plaintiffs are informed and believe and therefore allege that because the current social worker is not complying with the mandatory visitation requirements, Timothy's safety and well-being is possibly being jeopardized. Moreover, without ongoing visits by the social worker with Timothy and his mother and contact with Timothy's foster mother, the social worker is

unable to assess what services this child and his family need to be reunified.

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# Tequila L.

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- 43. Plaintiff Tequila L., age 10 and and her brother, age 3, were made dependents of the Court on or about September 15, 1986 because they were being neglected by their mother who was using Tequila was placed in two different foster homes in Los Angeles County before she was placed in the home of her maternal aunt on July 15, 1987, where she now lives.
- She has had three different social workers since she first entered foster care. The first worker failed to make the required visits; Tequila only saw her on the day of placement and the day she left the first foster home. Only as a result of repeated telephone calls from her second set of foster parents did Tequila receive visits from the second CSW. Tequila had no CSW assigned to her case from July 1987 to January 1988. Therefore, during that six-month period she received no visits whatsoever.
- Tequila was finally assigned her current CSW on January 20, 1988. However, her present social worker has had face to face visits with her only twice and rarely calls her.
- Tequila's very basic need for medical care was neglected by her social workers. From in or around December of 1986 to February of 1988, Tequila was not provided with Medi-Cal benefits. She was sick often, and her aunt had to pay the medical bills herself. Plaintiff is informed and believes and therefore alleges that this denial of benefits was unlawful.
  - The Court has ordered the Department of Children's 47.

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Services to provide Tequila with the counseling she needs as a result of the trauma she has suffered. Tequila's mother and her boyfriend left Tequila and her brother in a hotel room without food for days at a time, with no changes of clothing, and little personal care or supervision. At age 10, Tequila was effectively her brother's sole caretaker. The two children were subsequently removed from the home, and on or about April 5, 1987, the children's mother died. Soon thereafter, Tequila's brother was placed with family in Washington D.C. Tequila was deeply affected by the separation from both her mother and her She began having behavioral problems at school and brother. fighting with other students. Her social worker did nothing to The therapist recommended by her social worker has intervene. not been able to deal with Tequila's problems. Despite repeated requests by Tequila and her guardian ad litem to remedy this situation, Tequila has not been provided with appropriate and effective therapy.

48. Plaintiff Tequila L. is informed and believes and therefore alleges that because her social workers did not visit her as required by law, she was deprived of necessary services which she was entitled to under the Child Welfare Services Act, Welf. and Inst. Code Section 16500, et seq.

#### Andrea U.

- 49. Plaintiff Andrea U., age 4, was made a dependent of the Juvenile Court when her mother was arrested for shoplifting. She was placed in the home of her paternal grandparents.
- 50. Andrea U. saw her social worker only once or twice during the two years she lived at her grandparent's house.

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51. Andrea's social worker failed to initiate contact with Andrea's mother as well. However, Kim K., Andrea's mother, called the social worker every few weeks. She repeatedly complained to the worker that she had heard from her daughter and other sources that Andrea was being seriously neglected. Kim K. informed the social worker that she believed Andrea's grandfather was using and selling drugs in Andrea's presence in the home and that Andrea was being left alone at night.

52. For approximately two years, Kim K. attempted to get Andrea's social worker to investigate her child's situation to no avail. On December 9, 1987, the Court appointed an attorney to represent the mother, Kim K., in the dependency proceedings. That attorney immediately obtained a court order directing the social worker to make a home visit to investigate the situation. After the investigation was completed, the social worker removed the child from the grandparent's home and placed her in the home of her maternal grandmother, where she remains today.

53. Since Andrea has been at her grandmother's house, she has suffered behavioral problems. Plaintiff is informed and believes and therefore alleges that if the social worker had visited her as required by law, she would have been apprised of the conditions Andrea was living in.

#### FIRST CAUSE OF ACTION

(Against All Defendants)

(Injunctive Relief For Violation Of State Regulations Which Implement Welfare And Institutions Code Section 16500, et seq.)

54. Plaintiffs reallege and incorporate paragraphs 1 through

53 as if set out here in full.

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55. As a result of Defendant County's failure to comply with DSS Manual regulations 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6, foster children are denied a social worker who is monitoring their care in order to ensure their safety and well being. In addition, without the regular, on-going contact contemplated by the Children's Services Act, children are denied a social worker who can assess the appropriate protective and reunification services which should be provided to the child and their family. addition, the social workers are failing to monitor the child's care in foster placement and to ensure that the foster parent is aware of and understands the child's service plan. defendants and each of them have violated Welfare and Institutions Code Section 16500 et seq. because they failed to carry out the goals of the Child Welfare Services Act.

Defendant DSS has failed to secure defendant County's compliance with DSS' minimum visitation regulations 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6, and as a result foster children are denied a social worker who is monitoring their care in order to ensure their safety and well being. In addition, without the regular, on-going contact contemplated by the Children's Services Act, 24 children are denied a social worker who can assess the appropriate protective and reunification services which should be provided to the child and their family. In addition, the social workers are failing to monitor the child's care in foster 28 placement and to ensure that the foster parent is aware of and understands the child's service plan. Thus, defendants and each of them have violated Welfare and Institutions Code Section 16500 et seq. because they failed to carry out the goals of the Child Welfare Services Act.

57. Unless the Court issues preliminary and permanent injunctive relief, defendant County will continue to fail to enforce and defendant DSS will continue to fail to ensure that the County complies with the face-to-face visitation and contact provisions set out in paragraphs 18 through 32, thereby failing to comply with the mandate of Welfare and Institutions Code Section 16500 et seq. set out above.

#### SECOND CAUSE OF ACTION

#### (Against All Defendants)

(Writ Of Mandate Against Violation Of State Regulations Which Implement Welfare And Institutions Code Section 16500  $\underline{\text{et}}$   $\underline{\text{seq.}}$ )

- 58. Plaintiffs reallege and incorporate paragraphs 1 through 56 as if set out in full herein.
- 59. Defendants and each of them have a clear and mandatory duty to enforce and secure compliance with the mandatory face-to-face visitation and contact regulations set out in the paragraphs 18 through 32, above. At all times herein mentioned, these defendants have had the ability to comply with this obligation. Notwithstanding such ability, defendants have failed and refused to perform this duty.

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### THIRD CAUSE OF ACTION

#### (Against All Defendants)

(Declaratory Relief For Violation Of State Regulations Which Implement Welf. And Inst. Code Section 16500 et seq.)

- 60. Plaintiffs reallege and incorporate paragraphs 1 through 59 as if set forth in full herein.
- 61. There is an actual controversy between plaintiffs and defendants, and each of them relating to the legal rights and duties of the parties, in that plaintiffs claim and contend that defendants actions described above in paragraphs 1 through 54 violate the aforesaid provisions of law. Defendants contend in all respects to the contrary. Plaintiffs desire, and are entitled to, a judicial declaration of the rights and duties of the parties with respect to the controversy described herein.

#### FOURTH CAUSE OF ACTION

# (Against All Defendants)

(Injunctive Relief For Failure To Adopt A
County Plan For Child Welfare Services, Violation
Of Welf. And Inst. Code Section 16501 And 16502)

- 62. Plaintiffs reallege and incorporates paragraphs 1 through 53 as if set forth in full herein.
- 63. Pursuant to Welfare and Institutions Code Section 16501 and 16502 defendants Chaffee and Board are required to adopt a County-Wide plan which includes financing of child welfare services and to submit such a plan to defendant DSS for certification. Pursuant to Welfare and Institutions Code Section 16502, a county establishes a Child Welfare Services

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program and receives funds for the program by creating a plan for services and obtaining certification of the plan by defendant DSS. Defendants Chaffee and Board have failed and refused to adopt such a plan. Defendant DSS has failed to secure defendant County's compliance with Welfare and Institutions Code sections 16501 and 16502 which require such a plan.

Unless the Court issues preliminary and permanent injunctive relief, defendants Board and Chaffee will continue to fail and refuse to adopt such a plan and defendant DSS will continue to fail to secure defendant County's complaince with Welfare and Institutions Code sections 16501 and 16502 which require such a plan.

#### FIFTH CAUSE OF ACTION

# (Against All Defendants)

(Writ Of Mandate Against Violation Of Welf.

And Inst. Code Sections 16501 And 16502-Failure

To Adopt A County Plan For Child Welfare Services)

- 65. Plaintiffs reallege and incorporate paragraphs 1 through 53 and 62 through 63 as if set out in full herein.
- Defendants Chaffee and Board have a clear and mandatory duty to adopt a County-Wide plan for child welfare services in Los Angeles County and to submit that plan to defendant DSS for certification. Defendant DSS has a clear and mandatory duty to secure defendant County's compliance with this statutory requirement. At all times mentioned, these defendants and each of them has had the ability to comply with this obligation. Notwithstanding such ability, defendants and each of them have

failed to perform their duties.

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# PRAYER FOR RELIEF

- 1. That this Court issue its judgment declaring that the failure of defendant County to meet the minimum contact schedule set forth in DSS regulations §§ 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6, is a 24 violation of state law.
  - That this Court issue its judgment declaring that the failure of defendant DSS to secure defendant County's compliance with the minimum contact regulations set forth in DSS regulations 30-162.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6,

SIXTH CAUSE OF ACTION

(Against All Defendants)

(Declaratory Relief For Violation Of Welf. And Inst. Code Sections 16501 And 16502-Failure To Adopt A Child Welfare Services Plan For Los Angeles County)

- 67. Plaintiffs reallege and incorporate paragraphs 1 through 53 and 62 through 66 as if set forth in full herein.
- There is an actual controversy between plaintiffs and defendants and each of them relating to the legal rights and duties of the parties, in that plaintiffs claim and contend that defendants actions described above in paragraphs 33 through 53 violate the aforesaid provisions of law. Defendants contend in all respects to the contrary. Plaintiffs desire a judicial declaration of the rights and duties of the parties with respect to the controversy described herein.

30-442.3, and 30-442.6, is a violation of state law.

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- 3. Issue a preliminary and permanent injunction enjoining defendant County from denying Plaintiffs and other class members the minimum contact and visitation requirements which are required by MPP Sections 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6
- 4. Issue a preliminary and permanent injunction enjoining defendant DSS from failing to secure defendant County's compliance with the minimum contact and visitation requirements which are required by MPP Sections 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6
- 5. Issue a peremptory writ of mandate pursuant to Code of Civil Procedure Section 1085, commanding defendant County to meet the minimum contact requirements set out in MPP Sections 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6.
- 6. Issue a peremptory writ of mandate pursuant to Code of Civil Procedure Section 1085, commanding defendant DSS to secure defendant County's compliance with the minimum contact requirements set out in MPP Sections 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6.
- 7. Enter a declaratory judgment that defendant County has the duty under MPP Sections 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-442.3, and 30-442.6 to ensure that the minimum contact requirements set out therein are met.
- 8. Enter a declaratory judgment that defendant DSS has the duty to compel defendant County to comply with MPP Sections 30-162.1, 30-252.1, 30-252.2, 30-342.311, 30-342.5, 30-342.6, 30-

- 9. Issue a preliminary and permanent injunction enjoining defendant County from failing to adopt a plan for the provision of child welfare services in Los Angeles County and submitting such a plan to defendant DSS for certification.
- 10. Issue a preliminary and permanent injunction enjoining defendant DSS from failing to secure defendant County's compliance with Welfare and Institutions Code Sections 16501 and 16502 relating to the adoption and submission of a plan for the provision of child welfare services in Los Angeles County.
- 11. Issue a peremptory writ of mandate pursuant to Code of Civil Procedure Section 1085, commanding defendant County to adopt a plan for the provision of child welfare services in Los Angeles County and submit said plan to DSS for certification.
- 12. Issue a peremptory writ of mandate pursuant to Code of Civil Procedure Section 1085, commanding defendant DSS to secure defendant County's compliance with Welfare and Institutions Code Sections 16501 and 16502 which require the County to adopt a plan for the provision of child welfare services in Los Angeles County and submit said plan to DSS for certification.
- 13. Enter a declaratory judgment that defendant County has the duty to adopt a plan for child welfare services in Los Angeles County and submit such plan to DSS for certification.
- 14. Enter a declaratory judgment that defendant DSS has the duty to compel defendant County to adopt a plan for child welfare services in Los Angeles County and submit such plan to DSS for certification.

1 15. Certify that this case may proceed as a class action; 2 16. That plaintiffs be granted their reasonable attorneys' fees and costs for the maintenance of this action; 3 That plaintiffs be granted such other or further relief 1 5 as the Court deems just and proper. 6 DATED: November 30, 1988 7 LEGAL AID FOUNDATION OF LOS ANGELES MARIE BOCKWINKEL 8 BYRON J. GROSS PATRICIA L. NAGLER 9 SANDRA PETTIT YOLANDA VERA 10 WESTERN CENTER ON LAW & POVERTY 11 MELINDA R. BIRD 12 NATIONAL CENTER FOR YOUTH LAW ALICE BUSSIERE 13 PUBLIC COUNSEL 14 PAMELA A. MOHR STEVEN A. NISSEN 15 YOUTH LAW CENTER 16 CAROL SHAUFFER 17 18 Attorneys for Plaintiffs and 19 Petitioners 20 21 22 23 24 25 26

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# VERIFICATION

STA	E OF CALIFORNIA, COUNTY OF have read the foregoing First Amended Class Action Complaint for Declaratory
	nd Injunctive Relief: Petition for Writ of Mandate and know its conte
	CHECK APPLICABLE PARAGRAPH
☑ tha	am a party to this action. The matters stated in the foregoing document are true of my own knowledge except a
thos	matters which are stated on information and belief, and as to those matters I believe them to be true am  an Officer  a partner  a  of  of  of
	an dan Office da partite da da de
	to this action, and am authorized to make this verification for and on its behalf, and I make this verification for
	☐ I am informed and believe and on that ground allege that the matters stated in the foregoing document ☐ The matters stated in the foregoing document are true of my own knowledge except as to those matters which
	on information and belief, and as to those matters I believe them to be true.
	am one of the attorneys for
	to this action Such party is absent from the county of aforesaid where such attorneys have their offices, and I m
the	rification for and on behalf of that party for that reason. I am informed and believe and on that ground allege atters stated in the foregoing document are true.
Exe	ed on November 29, 1988, at Los Angeles Califor
I de	re under penalty of perjury under the laws of the State of California that the foregoing is true and correct
CHE	L J., Guardian Ad Litem Signature on Original
	L J., Guardian Ad Litem Signature on Original Type or Print Name for Timothy J. Signature
	ACKNOWLEDGMENT OF RECEIPT OF DOCUMENT
	(other than summons and complaint)
Dag	ad gary of days man days that a
	ed copy of document described as
on_	19
	T Div. N
	Type or Print Name Signature PROOF OF SERVICE
	THOSE OF SERVICE
STA	OF CALIFORNIA COUNTY OF
Lam	tm employed in the county of, State of Califor ver the age of 18 and not a party to the within action; my business address is:
	ver the age of 16 and not a party to the within action, my business address is.
	19, I served the foregoing document described as
	on
in th	action by placing a true copy thereof enclosed in a sealed envelope addressed as follows:
	Y MAIL) I caused such envelope with postage thereon fully prepaid to be placed in the United States r
	California
Exec	ed on, 19, at, Califor
	Y PERSONAL SERVICE) I caused such envelope to be delivered by hand to the offices of the addressee ed on
☐ (Stat	I declare under penalty of perjury under the laws of the State of California that the above is true and corr
Fed	
	made.

STUART'S EXBROOK TIMESAVER (REVISED 6/83)

#### **VERIFICATION**

# STATE OF CALIFORNIA. COUNTY OF I have read the foregoing First Amended Class Action Complaint for Declaratory and Injunctive Relief; Petition For Writ of Mandate \_\_\_ and know its contents ☑ CHECK APPLICABLE PARAGRAPH 冈 I am a party to this action. The matters stated in the foregoing document are true of my own knowledge except as to those matters which are stated on information and belief, and as to those matters I believe them to be true I am 🔲 an Officer 🔲 a partner \_\_\_\_\_\_of\_\_\_\_\_of\_\_\_\_\_ a party to this action and am authorized to make this verification for and on its behalf, and I make this verification for that reason. I am informed and believe and on that ground allege that the matters stated in the foregoing document are true. The matters stated in the foregoing document are true of my own knowledge except as to those matters which are stated on information and belief and as to those matters I believe them to be true I am one of the attorneys for a party to this action Such party is absent from the county of aforesaid where such attorneys have their offices, and I make this verification for and on behalf of that party for that reason I am informed and believe and on that ground allege that the matters stated in the foregoing document are true Executed on November 30 1988, at Los Angeles I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. <u>Donna Groman, Guardian Ad Litem</u> Type or Print Name for Tequila L. Signature ACKNOWLEDGMENT OF RECEIPT OF DOCUMENT (other than summons and complaint) Received copy of document described as \_\_\_\_\_\_ Type or Print Name Signature PROOF OF SERVICE STATE OF CALIFORNIA, COUNTY OF I am employed in the county of\_\_\_\_\_ I am over the age of 18 and not a party to the within action; my business address is: 19\_\_\_\_, I served the foregoing document described as\_\_\_\_\_ in this action by placing a true copy thereof enclosed in a sealed envelope addressed as follows: П (BY MAIL) I caused such envelope with postage thereon fully prepaid to be placed in the United States mail \_\_\_\_\_, California \_\_\_\_\_, 19\_\_\_\_, at\_\_\_\_\_ (BY PERSONAL SERVICE) I caused such envelope to be delivered by hand to the offices of the addressee. Executed on\_\_\_\_\_ \_\_\_\_\_\_, 19\_\_\_\_, at\_\_\_\_\_\_\_, California (State) I declare under penalty of perjury under the laws of the State of California that the above is true and correct I declare that I am employed in the office of a member of the bar of this court at whose direction the service was (Federal) Signature Type or Print Name

STUART'S EXBROOK TIMESAVER (REVISED 6/83)